From Registration to Recounts: The Election Ecosystems of Five Midwestern States

A Project of ELECTION LAW @ MORITZ AT THE OHIO STATE UNIVERSITY MORITZ COLLEGE OF LAW

By Steven F. Huefner, Daniel P. Tokaji, & Edward B. Foley
with Nathan A. Cemenska
## CONTENTS

<table>
<thead>
<tr>
<th>Section</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>List of Tables</td>
<td>ii</td>
</tr>
<tr>
<td>Acknowledgements</td>
<td>iii</td>
</tr>
<tr>
<td>Executive Summary</td>
<td>v</td>
</tr>
<tr>
<td>Introduction</td>
<td>1</td>
</tr>
</tbody>
</table>

### PART I: OVERVIEW

- **Chapter 1: Background and Methodology**  
  A Poster Child For Reform  
  Page 5
- **Chapter 2: Primary Components of an Election Ecosystem**  
  Page 11

### PART II: ELECTIONS IN THE FIVE STATES

- **Chapter 3: Ohio’s Election Ecosystem**  
  A Poster Child For Reform  
  Page 21
- **Chapter 4: Illinois’ Election Ecosystem**  
  From Illegalities to Inconsistencies  
  Page 59
- **Chapter 5: Michigan’s Election Ecosystem**  
  Statewide Stability, But Local Vulnerabilities  
  Page 85
- **Chapter 6: Wisconsin’s Election Ecosystem**  
  Progressive Reform And Decentralized Administration  
  Page 111
- **Chapter 7: Minnesota’s Election Ecosystem**  
  A Model Today, But Will It Last?  
  Page 137

### PART III: LESSONS LEARNED

- **Chapter 8: General Observations**  
  Page 163
- **Chapter 9: Recommendations for Nine Areas of Election Administration**  
  Page 173
- **Chapter 10: Specific Reforms for the Five States**  
  Page 187

- **Appendix A: Individuals Consulted**  
  Page 199
- **Appendix B: Bibliography of Works Consulted**  
  Page 201

About the Authors  
Page 206
# LIST OF TABLES

<table>
<thead>
<tr>
<th>Table</th>
<th>Title</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>Table 1</td>
<td>State Provisional Voting Data</td>
<td>32</td>
</tr>
<tr>
<td>Table 2</td>
<td>Ohio Rejected Provisional Ballots, November 2006</td>
<td>49</td>
</tr>
<tr>
<td>Table 3</td>
<td>Ohio Rejected Provisional Ballots, November 2006: Large Counties</td>
<td>52-53</td>
</tr>
<tr>
<td>Table 4</td>
<td>Voter Turnout Percentages by Election Year</td>
<td>87</td>
</tr>
<tr>
<td>Table 5</td>
<td>Election Administration Systems</td>
<td>142</td>
</tr>
<tr>
<td>Table 6</td>
<td>Provisional Voting in Large Jurisdictions</td>
<td>182-183</td>
</tr>
</tbody>
</table>