UNITED STATES DISTRICT COURT  
SOUTHERN DISTRICT OF OHIO  
EASTERN DIVISION

STATE OF OHIO, ex rel.  
DANA SKAGGS, et al.,  
Relators,  
vs.  
JENNIFER L. BRUNNER  
SECRETARY OF THE STATE OF  
OHIO, et al.,  
Respondents.  

Case No. 2:08 cv 1077  
Judge Marbley  
Magistrate Judge King

SUPPLEMENTAL AFFIDAVIT OF MATTHEW M. DAMSCHRODER

STATE OF OHIO  
COUNTY OF FRANKLIN

Matthew M. Damschroder, being duly cautioned and sworn, supplements his original Affidavit in this matter with the following:

1. As I stated previously, I am Deputy Director of the Board of Elections of Franklin County, Ohio (“Board of Elections”), having held the position since March 2008. Previously, I served as Director of the Board of Elections continuously from June 2003 until my appointment as Deputy Director in March 2008. As Director or Deputy Director of the Board of Elections, I have been involved in sixteen elections, each of which involved issues of provisional ballot eligibility, and am personally familiar with the training regime the Franklin County Board of Elections provided to its poll workers for the November 2008 election.

2. The Franklin County Board of Elections used its Precinct Election Official’s Training Manual, prepared specifically for the November 2008 election, to
train precinct poll workers for the November 4, 2008 election. True and accurate copies of the cover page of the Training Manual and the pages instructing poll workers how to complete provisional ballot envelopes (pages 159-166) are attached.

3. The Franklin County Board of Elections provided each poll worker with a copy of its Precinct Election Official’s Training Manual as part of their training. Each poll worker received a training session of between two and four hours (depending on their assigned duties) conducted by the Franklin County Board of Elections in which each poll worker was familiarized with, and trained according to, the provisions of the Precinct Election Official’s Training Manual.

4. The Poll Worker Quick Reference Guide for the November 2008 election prepared by the Secretary of State (SOS 0541-P (08/08)) was not used by Franklin County to train its poll workers for the November 4, 2008 election.

Further Affiant sayeth naught.

Matthew M. Damschroder

Sworn to before me and subscribed in my presence this 18th day of November, 2008.

Janel Strickland
Notary Public
Precinct Election Officials Training Manual

Franklin County Board of Elections
November 2008

280 East Broad Street
Columbus, OH 43215-4572
614/462-3100

http://vote.franklincountyohio.gov
Provisional Voters

Completing the Provisional Ballot Application Envelope

All required information MUST be completed for the Provisional Ballot to count.

Step 1: Voter Information

1. VOTER prints his/her name (required)

2. VOTER prints CURRENT (required) and FORMER Addresses, including Apartment #, if applicable, and Zip Code.

3. VOTER prints FORMER NAME (if applicable) if the former registration is under another name.

4. VOTER prints DATE OF BIRTH (required)

5. VOTER signs and provides date (required)

Step 1: Voter Information

Each blank must be completed by the Voter.

I,

(CLEARLY PRINT NAME-REQUIRED)

solemnly swear or affirm that I am a registered voter in the precinct in which I am voting this provisional ballot and that I am eligible to vote in this election, for which I am casting this provisional ballot. I am casting this provisional ballot because my name should appear on the official precinct list, but does not, my address has changed, my name has changed, I requested an absentee ballot and/or I am listed in the official precinct list as having requested an absentee ballot or for another reason. I declare under penalty of election falsification I am a citizen of the United States, will have lived in this state for 30 days immediately preceding the next election, and I will be at least 18 years of age at the time of the general election.

Current Address

HOUSE #/STREET: __________________________ APT #

CITY: __________________________ ZIP CODE: __________

Former Address:

STREET: __________________________

CITY: __________________________

COUNTY: __________________________

FORMER NAME (if applicable)

Date of Birth Required

/ / ______ (MM/DD/YYYY)

I understand that if the information I provide on this provisional ballot application is not fully complete and correct, and/or if the board of elections determines that I am not registered to vote, a resident of this precinct, or eligible to vote in this election, and/or if the board of elections determines that I have already voted in this election, this provisional ballot will not be counted. I further understand that knowingly providing false information is a violation of law and subjects me to possible criminal prosecution. I hereby declare, under penalty of election falsification, that the above statements are true and correct to the best of my knowledge and belief.

X________ Date __________

Voter’s Signature (Required)
STEP 2: VOTER IDENTIFICATION

To be completed by the Voter.

You must provide one of the following forms of identification documentation

NOTE: If you are unable to provide proof of identity or if your right to vote was challenged and you were unable to provide the necessary documentation to satisfy the challenge, you may provide proof of identity at the Board of Elections within 10 days after the election.

☐ The last four digits of my Social Security Number are: ____________________________

☐ My Ohio Driver’s License Number OR State Identification Card Number is: ____________________________

☐ Other form of photo identification displaying name and current address:
   (specify kind of ID) ____________________________

☐ Other (copy of current utility bill, bank statement, government check, paycheck, or other government document that shows my name and current address)
   (specify kind of ID) ____________________________

☐ I have no identification documentation and I have NO Social Security Number
   (complete Identification Affirmation below if applicable).

IDENTIFICATION AFFIRMATION

ONLY FOR VOTERS WHO CHECKED "NO ID" ABOVE
RD 3506.18(A)(4)

[Name]

(CLEARLY PRINT NAME)

I declare under penalty of election falsification that I cannot provide a current and valid photo identification, a military identification, or a copy of a current utility bill, bank statement, government check, paycheck, or other government document showing my name and current address, nor the last four digits of my social security number because I have no social security number and further declare that I am the person named in this application and that I understand I may cast a provisional ballot.

X _______ Date: __________

VOTER’S SIGNATURE
The **POLL WORKER** records the type of identification presented by the voter.

Use the form the Roster Judge filled out at the Roster table and sent with the voter so you know if the voter is a **PROVISIONAL VOTER OR IS VOTING A PAPER BALLOT BY CHOICE.**

**PROVISIONAL = YELLOW**

**DISABLED PROVISIONAL VOTING ON MACHINE = BLUE**

2. **PAPER BALLOT JUDGE** fills in Voting Precinct and signs

**STEP 3: POLL WORKER STATEMENT**

To be completed by a Poll Worker

The preceding Provisional Ballot Application was subscribed and affirmed before me. The following is true concerning the reason necessary to issue a provisional ballot:

- [ ] Voter's name is not in the Signature Poll Book
- [ ] Voter has a **LEGAL NAME CHANGE**
- [ ] Voter has an **ADDRESS CHANGE**
- [ ] Number '2' is to the left of the signature box (undeliverable 60-day election notice)
- [ ] Number '3' is to the left of the signature box (undeliverable registration acknowledgement notice)
- [ ] Number '4' is to the left of the signature box (voter requested an **ABSENTEE BALLOT**)
- [ ] "ATTORNEY IN FACT" is printed in signature box. Check here and also check the **specific reason** for a provisional ballot
- [ ] The Voter is unable to provide valid identification
- [ ] The Voter refuses to provide valid identification
- [ ] Name or address on the Valid Non Photo identification does NOT match the Signature Poll Book
- [ ] Voter's name does not match the Signature Poll Book (Signature Poll Book has current legal name but ID does NOT have current legal name)

Precinct/MPL: ____________________________

(Check Location Street Guide for this)

X ______________________

POLL WORKER'S SIGNATURE
2) **PAPER BALLOT JUDGE** records the **BALLOT STYLE** for the voter (*From the Precinct Street/Road Guide*)

3) **PAPER BALLOT JUDGE** locates all pages of the correct paper ballot with the voter’s correct ballot style.

4) A 5-digit, red number should be **PREPRINTED** on ALL YELLOW and BLUE Provisional Application envelopes.

5) **PAPER BALLOT JUDGE** gives the voter the completed **YELLOW** application envelope and the **PAPER** ballot.

Voter goes to privacy booth to vote paper ballot. Voter puts all pages of ballot in the application envelope and deposits it into the slot of the Paper Ballot Station Transport Box.

6) Paper Ballot Judge gives Provisional voter the two Provisional handouts (*Judge Carr notice and Provisional Voter Rights*).

**NOTE:** A disabled provisional voter can vote provisionally **ON THE VOTING MACHINE** (BLUE envelope, two handouts, but NO paper ballot)

DISABLED VOTER completes the **BLUE** Provisional Ballot Application Envelope. The voter takes the envelope to the machine judge and votes on the machine.

**NOTE:** A disabled provisional voter seals the Provisional Application Envelope and deposits it in the sealed ballot box, **after voting on the voting machine**.

7) **ALL** Paper Ballot Envelopes with voted paper ballots in them (Yellow and **TAN**) remain in the sealed ballot box **ALL DAY**. The **Blue** Envelopes for disabled voters also remain in the sealed ballot box (remember, this voter votes on the machine so the envelope does NOT contain a voted ballot).

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**STEP 4: VOTE!**

After completing this application in its entirety:

1. **POLL WORKER:** Using the Precinct Street Listing, find the provisional voter’s current address and write the ballot style number for the voter’s address here:

   (Ballot Style Number)

2. **POLL WORKER:** Locate a provisional ballot packet with the same ballot style number that you wrote above.

   58672

3. **POLL WORKER:** Give the provisional voter the provisional ballot packet and the Provisional Application envelope, and direct the provisional voter to a provisional booth (UNLESS THE VOTER IS DISABLED AND VOTING ON THE MACHINE) to mark the PAPER ballot.

4. **VOTER:** Open the provisional ballot packet and carefully read all of the instructions. Once you have completed voting your provisional ballot, fold it in half and place it inside this envelope. Seal the envelope and deposit the envelope in the sealed ballot box.  

   THIS SPACE FOR OFFICE USE ONLY
Your vote, including a vote cast by provisional ballot, will count ONLY if you are voting in the precinct in which you reside.

If you do not know whether your correct precinct is located at this polling place, please ask a poll worker now for assistance.
THIS NOTICE MUST BE PROVIDED TO EACH PROVISIONAL VOTER

NOTICE OF AVAILABILITY OF PROVISIONAL VOTER HOTLINE

To learn if your provisional ballot was counted in the November 4th election, please call the PROVISIONAL VOTER HOTLINE AT 866-OHIO-VOTE from December 19 to December 31.

You may also inquire whether you need to provide further proof of identity for your vote to count at the Franklin County Board of Elections. You may provide additional proof of identity until Friday, November 14, 2008, to your county board of elections.

Hours to call you Board of elections:
from 8:00 a.m. – 5:00 p.m. Monday through Friday at 614-462-3100

PROVIDING PROOF OF IDENTITY WITHIN 10 DAYS AFTER THE ELECTION

If you cast a provisional ballot because: 1) you were unable or declined to provide proof of identity, or 2) your right to vote was challenged at the polling place, you may provide required proof of identity within 10 days after the election.

A provisional ballot needs additional verification before it can be counted. A board of elections makes that determination within 10 days after an election. Many times, a voter who has voted a provisional ballot may appear in person at the board of elections during the 10-day period after the election and complete certain steps that will allow his or her ballot to be counted. Here are different situations and what you can do:

1. You have ID but didn't have it with you at the polls and couldn't supply the last 4 digits of your social security number. The board of elections needs ONE of these items below showing your name and address within 10 days after the election for your vote to count:
   a. Current and valid Ohio driver's license (address need not be current on this form of ID),
   b. Photo identification card issued by the State of Ohio (address need not be current on this form of ID) or the United States government,
   c. Military ID showing your name and current address,
   d. Utility bill issued and dated within one year of the election,
   e. Bank statement issued and dated within one year of the election,
   f. Paycheck issued and dated within one year of the election,
   g. Government check issued and dated within one year of the election,
   h. Another government document dated within one year of the election (e.g. letters; bills for taxes; hunting, fishing and marine equipment operator's licenses; license renewal notices and other notices; court papers; grade reports, transcripts, etc.) “Government office” includes any local (including county, city, township and village governments), state or federal (United States) government office, branch, agency, commission, public college or university or public community college, whether or not in Ohio. The law specifically provides that you cannot use as a “government document” a notice mailed by a board of elections.

If you do not have or wish to provide any of the above forms of ID, you may supply the board of elections with the last four digits of your social security number.

2. You had ID but didn't want to provide it and didn't want to provide the last 4 digits of your social security number AND you didn't want to execute an affirmation statement. The board of elections needs ONE of the items listed in 1. above showing your name and address. This item must be supplied in person to the board of elections within 10 days after the election for your vote to count.

3. You did not have any required form of ID and do not have a social security number AND didn't want to execute an affirmation statement. The board of elections needs ONE of the items listed in 1. above showing your name and address. This item must be supplied in person to the board of elections within 10 days after the election for your vote to count OR you will need to appear at the board of elections and execute the written affirmation statement.

4. You were challenged at the polling place by someone who claimed you were not eligible to vote. The board of elections will tell you what identification or other documentation you need to resolve the challenge. (See Revised Code section 3505.24.) You may call the board and supply the needed information in person within 10 days after the election.
FRANKLIN COUNTY BOARD OF ELECTIONS
GENERAL ELECTION, NOVEMBER 4, 2008

Provisional Voter Transfer Form

1. Together, the Paper Ballot Judge and Voter use the County Street Guide to determine the correct voting location.
2. In the alphabetic list, first find the voter's street and then house number in the correct range (odd or even or ALL).
3. To the far right of the street row is the voter's precinct where he/she should vote.
4. Toward the end of the County Street Guide (green pages), in alphabetic order, find the voter's precinct identified in #3. Write the voter's correct polling place and address below on this form.
5. Give the voter this form to take to the correct voting precinct.

Correct Precinct and name of Voting Location where voter should be voting.

Address of the Voting Location where you are sending this voter.

By signing below, both the Paper Ballot Judge and Voter agree the information above is correct.

Voter Name (print) 
Voter Signature

Paper Ballot Judge Name (print) 
Paper Ballot Judge Signature

Voter Name (print) 
Voter Signature

Paper Ballot Judge Name (print) 
Paper Ballot Judge Signature